

UDAC 86-125

30 September 1986

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MEMORANDUM FOR: General Counsel

FROM: Chief, Unauthorized Disclosure Analysis Center

SUBJECT: UDAC Operations Concept

At your meeting in July with the Director, Community Counterintelligence and Countermeasures Staff, members of your office and the undersigned, you requested a paper depicting how the Unauthorized Disclosure Analysis Center (UDAC) will operate. In response to your request, attached is a paper entitled "UDAC Operations Concept," dated 22 September 1986, which sets forth the basic modus operandi of the UDAC. Your comments are invited. If you have any questions, please call me on secure.

Attachment: a/s

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22 SEP 1986

Unauthorized Disclosure Analysis Center
Operations Concept

1. Detection -- Early (ca 0700) review of Washington Post, Washington Times, and New York Times, Wall St. Journal and USA Today.
2. Evaluation -- UDAC meeting (ca 0800) to evaluate material identified as potential unauthorized disclosures (UDs).
3. Authentication -- Contact Intelligence Community substantive experts ASAP to determine authenticity and background of apparent disclosures, probable dissemination of source document, and possible sources of disclosure. Advise CIA Office of Security of apparent disclosures and exchange data on possible additional disclosures.
4. Notification -- Alert DCI/DDCI (by 0930 if possible) that a disclosure has occurred, with recommendations and advice on requesting investigation in other agencies, including correspondence for DCI signature to effect desired action.
 - a. All unauthorized disclosures are to be reported to DoJ as potential violations of law.
 - b. Cases with potential for serious damage to US national security interests and those with potential for successful investigation are to be referred immediately to DoJ/FBI for investigation.

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- c. Cases in which preliminary inquiries by an individual department/ agency might develop further data regarding an apparent unauthorized disclosure are to be referred to that organization; DoJ/FBI investigation may be requested later, if warranted.
- d. Cases which do not merit prompt referral for investigation should be reported to DoJ via periodic reporting by OGC summary. Investigation of these is not anticipated, but DOJ may be expected to evaluate each case for possible investigation.

5. Expanded detection -- Review, in a timely manner, CIA news clips, Pentagon Early Bird and other DoD clipping services, Aviation Week and Space Technology, Jane's Defence Weekly, and Time, Newsweek, US News & World Report, for unauthorized disclosures. Review videotapes of television newscasts which may contain intelligence disclosures, as they come to our attention. Other materials referred to UDAC by Community contacts will be reviewed. Follow paragraph four procedure for any unauthorized disclosures found.

6. Case follow up -- Confer with agencies conducting self-initiated or UDAC-stimulated investigations of specific intelligence disclosures. UDAC needs such information for inclusion in its register of unauthorized disclosures of intelligence (RUDI) and in periodic reports. This will require the complete cooperation of Community agencies.

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7. Senior Panel Interface -- Provide support to and obtain guidance from DCI-proposed senior panel, if and when formed, on policy on investigations and other efforts to combat unauthorized disclosures. This should include efforts to facilitate departmental preliminary investigations and to refer cases expeditiously to the DOJ/FBI.

8. Liaison -- Maintain close contact with departmental investigative units throughout the government, including the FBI.

- A. Within CIA, primary contacts will be OS, PAO, OGC and OCA, plus substantive or collection discipline experts in DDI, DDO and DDS&T. Established focal point officers will be expected to report unauthorized disclosures and assist in verification/authentication of apparent disclosures.
- B. Maintain ongoing check on status of investigations of intelligence-sourced unauthorized disclosures, encouraging decisive action to attempt to identify the individuals responsible.
- C. To the extent permitted by departmental policies, broker data relating to investigative leads in individual cases and assist in any way possible with investigations.

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9. Data Storage & Retrieval -- Maintain an accurate, current register of unauthorized disclosures to the media of classified intelligence information. The computerized register will provide for retrieval and manipulation of data on specific disclosures or categories, determination of what was previously disclosed, relationships among topics, publications, source documents, etc. It will lend itself to production of reports and responses to specific queries.

10. Education -- Maintain an aggressive educational program designed to increase the awareness of damage caused to national security interests by unauthorized disclosures through the use of briefings, seminars, videotapes, participation in community training programs, and other media.

11. Analysis and Production -- Analyze and report as appropriate on the content of the register of unauthorized disclosures of intelligence. Prepare a monthly report for the DCI and the heads of the components of the Intelligence Community containing a summary of significant activities and developments, lists of disclosures detected and the status of action concerning them, special analyses, commentary on selected media articles, statistics for the month, year, and beyond, and a section on awareness activities. Prepare annual and special reports and other material to raise awareness of the disclosure problem and to support specific efforts to combat the problem. To the extent possible, develop awareness materials such as videotapes and posters intended to raise general recognition of the impact of leaks on intelligence effectiveness and motivate individuals to assist in combatting leaks.

SUBJECT: UDAC Operations Concept

STAT Prepared by: UDAC, 30 SEPT 86

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